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	Analyst Analyst FY 2003		Analyst FY 2003	
Financing	Base	Changes	Total	
General Fund	46,701,700	(89,500)	46,612,200	
Federal Funds	21,401,400	1,979,600	23,381,000	
Dedicated Credits Revenue	16,119,300	69,500	16,188,800	
Federal Mineral Lease	751,800		751,800	
GFR - Boating	3,322,200	100,000	3,422,200	
GFR - Horse Racing	50,000		50,000	
GFR - Livestock Brand	689,100		689,100	
GFR - Off-highway Vehicle	2,048,700	150,000	2,198,700	
GFR - Oil & Gas Conservation Account	1,485,200	166,300	1,651,500	
GFR - Sovereign Land Mgt	1,674,800	48,000	1,722,800	
GFR - Species Protection	324,100		324,100	
GFR - State Fish Hatch Maint	1,000,000		1,000,000	
GFR - Wildlife Damage Prev	522,700		522,700	
GFR - Wildlife Habitat	2,383,900		2,383,900	
GFR - Wildlife Resources	22,482,800	525,000	23,007,800	
Agri Resource Development	531,200		531,200	
Designated Sales Tax	7,500,000		7,500,000	
Land Grant Mgt Fund	8,922,700	1,278,500	10,201,200	
Oil Overchg - Exxon		2,376,300	2,376,300	
Oil Overchg - Stripper Well	500,000	255,500	755,500	
Utah Rural Rehab Loan	18,000		18,000	
Water Resources C&D	5,646,900		5,646,900	
Water Res Construction	150,000		150,000	
Transfers	(4,452,700)		(4,452,700)	
Repayments	14,708,100		14,708,100	
Beginning Nonlapsing	3,782,600		3,782,600	
Closing Nonlapsing	(2,152,100)		(2,152,100)	
Lapsing Balance	363,100		363,100	
Total	\$156,475,500	\$6,859,200	\$163,334,700	
Programs				
Natural Resources	132,144,700	5,598,300	137,743,000	
Agriculture	15,408,100	(17,600)	15,390,500	
School & Institutional Trust Lands	8,922,700	1,278,500	10,201,200	
Total	\$156,475,500	\$6,859,200	\$163,334,700	
1 Utai	Ψ130, τ13,300	Ψ0,007,200	Ψ105,557,700	
FTE/Other				
Total FTE	1,496	13	1,509	

## 1.0 Summary: Natural Resources Appropriations Subcommittee

#### Overview

The Natural Resources Appropriations Subcommittee reviews the budgets for three state agencies, and then approves a budget for each. This recommendation is then made to the Executive Appropriations Committee and the whole Legislature for final approval. The agencies for which this subcommittee is responsible are:

- Department of Agriculture and Food
- Department of Natural Resources
- School and Institutional Trust Lands Administration

The Executive Appropriations Committee has allocated General Funds of \$46,612,200 to the Natural Resources Appropriations Subcommittee. This number was derived by taking the original FY 2002 ongoing appropriation and adjusting for supplemental budget reductions, Market Comparability Adjustments (MCA), retirement rate changes, internal service fund adjustments, extra day costs, transfers, and new FY 2003 budget reductions, as follows:

FY 2002 ongoing appropriation	\$47,795,800
Ongoing reductions made in FY 2002 Supplemental	(1,539,000)
MCA/Retirement rate changes	233,000
Internal Service Fund adjustments	110,000
Extra Day adjustment	101,900
Adjusted Base:	<u>\$46,701,700</u>
Transfer of Energy Office from DCED	42,800
Transfer of Resource Planning team from GOPB	124,600
Transfer of revenues from CIO for 800 MHz radios	4,600
New FY 2003 budget reductions	(261,500)
Total GF Allocation/Analyst Recommendation:	<u>\$46,612,200</u>

Case	Financing	1999 Actual	2 0 0 0	2 0 0 1	2002 Estimated	2 0 0 3 A n a l v s t
Comparison						
Federal Funda'		44,030,700				40,012,200
Pederal Name   12   03   2   00   12   03   2   00   14   04   07   00   15   34   30   00   14   18   18   10   00   15   18   18   18   10   00   00   00   00		17 219 500				2 2 2 2 1 0 0 0
Federal M insertal Lease						
GFR - N earling						
GFR - Horse Kacing						
GFR - Livestock B Fand   G12_000						
GFR - Off-highway Vehicle						
OFF.	GFR - Off-highway Vehicle	1.801.700		1 . 9 9 6 . 3 0 0	2 . 1 4 1 . 8 0 0	
Transfer	GFR - Oil & Gas Conservation Account			1 . 3 7 3 . 0 0 0	1 . 4 7 6 . 2 0 0	
GFR - Size Fish H size M size   1,000,000   1,000,000   991,200   1,000,000   0,000	GFR - Sovereign Land Mgt	1 . 2 1 1 . 8 0 0	1 . 2 3 2 . 7 0 0	1 .4 3 0 .7 0 0	1 . 6 6 8 . 3 0 0	1 . 7 2 2 . 8 0 0
GFR - TB A Bass Control	GFR - Species Protection	150.000	3 2 4 . 1 0 0	7 2 4 . 1 0 0	3 2 4 . 1 0 0	3 2 4 . 1 0 0
OFFIce   Control   Contr	GFR - State Fish Hatch Maint	5 0 0 ,0 0 0	1,000,000	9 9 8 , 2 0 0	1,000,000	1,000,000
GFR - W   iddire   H a bin in	G F R - T B & B angs C ontrol	10.000	6 . 8 0 0	1 0 . 0 0 0	6 . 8 0 0	
GFR - W Hidling Resources	GFR - Wildlife Damage Prev	4 7 8 ,0 0 0	4 9 3 , 2 0 0	5 0 6 , 2 0 0	5 1 8 , 0 0 0	5 2 2 , 7 0 0
Residence   Development						
Description						
Wilson of Fire Suppression Fund						
Fixed Collections		8 , 5 7 6 , 5 0 0	8 ,1 9 3 ,5 0 0	8 , 9 4 0 , 3 0 0		7,500,000
Land G rani M gif and O il O verchg - Expand					1,578,600	
Olifo vershy - Extent						
Oli O verchă - Stripper W ell		7,360,500	4,783,500	8,437,700		
Olympic Special Kevense						
Transfers		3 5 0 , 0 0 0	3 5 0 , 0 0 0		7 5 5 , 5 0 0	7 5 5 , 5 0 0
Water Resources CAD						
Water Res Construction						
Transfers - Fed Pass-thrs						
Transfers						
Pass-through			(5,853,300)	(4,562,600)	(4,090,400)	(4,452,700)
Repayments						
Registating Nontapsing						
Claiming Nonlapsing   (31,313,500) (22,243,100) (34,293,300) (3,782,000) (2,152,100)						
Tests						
Tree of the control o					(3,782,800)	
Program:  117,631,900 133,154,700 128,623,900 166,697,000 137,723,000 Agriculture 11,288,400 14,312,200 14,807,200 17,684,900 13,390,500 Research RAS 25,288,400 14,312,200 14,807,200 17,684,900 13,390,500 Research RAS 25,388,321,400 513,220,400 513,231,600 519,431,600 11,212,200 Research RAS 25,388,321,400 513,230,400 513,231,600 519,431,600 519,431,600 518,334,700 Research RAS 25,388,321,400 513,230,400 70,433,900 70,433,900 70,433,900 70,431,900 Research RAS 25,388,301,400 11,2100 70,433,900 70,433,900 70,433,900 70,433,900 Research RAS 25,388,388,388,388,388,388,388,388,388,38					\$ 1 9 4 8 8 9 7 9 9	
Natural Resources		3130,321,400	3134,230,400	3130,378,000	3174,887,700	3103,334,700
Agriculture 13,258,400 14,312,200 14,807,200 17,664,900 15,390,500,500 18,500,601 18,510,601,500 18,500,600 18		1 1 7 6 3 4 9 0 0	1 1 5 1 5 4 7 0 0	1 2 8 6 2 3 8 0 0	166 697 000	1 3 7 7 4 3 0 0 0
School & Institutional Trust Land	A sticulture					
Revenue - N.R.A.						
Expenditures Personal Services 6 5,050,600 67,855,200 70,433,900 74,955,200 76,251,300 Out of State Travel 4,000 1,221,000 350,900 1,118,100 1,222,000 Current Expense 30,594,400 28,368,600 30,869,400 39,358,100 35,158,300 Dr Current Expense 2,355,400 22,357,000 29,910,100 23,41,300 35,158,300 Current Expense 4,000 20,357,000 20,910,000 20,311,000 20,311,000 Current Expense 5,355,400 22,757,000 29,910,100 23,44,300 23,311,000 Current Expense 6,000 20,77,000 20,910,100 23,44,300 23,311,000 Current Expense 7,000 20,910,100 20						
Perional Services	T etal	\$ 1 3 6 , 5 2 1 , 4 0 0	\$ 1 5 4 , 2 5 0 , 4 0 0	\$ 1 5 0 ,5 7 8 ,6 0 0	\$ 1 9 4 ,8 8 9 ,7 0 0	\$ 1 6 3 ,3 3 4 ,7 0 0
Perional Services						
In State Travel				70 411 000	7 4 0 6 7 7 0 0	7 / 7 / 1 / 1 / 0
Ostrof State Travel 418,000 483,600 514,200 618,400 623,400 Current Expense 30,594,400 28,568,600 30,869,400 39,328,100 15,158,500 DF Current Expense 2,585,600 2,729,700 2,918,100 2,814,300 2,511,000 DF Capital Outlay 172,000 287,800 293,500 75,200 115,700 Capital Outlay 6,242,300 8,371,300 11,751,900 18,331,000 7,416,700 Other Charges/Pass Thru 3618 313,000 74,416,700 5134,250,400 3154,250,400 3154,550,400 5134,351,000 5183,334,700 FFE/O ther						
Current Expense 3 0.594 (a00 28,368,600 30,869,400 39,328 (100 25,158,500 DP Current Expense 2,585,600 27,727,00 2,918,100 2,44,300 23,111,000 DP Current Expense 4 0.585,600 27,770 0 2,918,100 2,44,300 2,311,000 DP Current Expense 4 0.585,600 0 27,770 0 2,918,100 2,44,300 2,311,000 DP Current Expense 4 0.585,600 DP Current Expense 4 0.585,						
DP C writesi Expense 2 (585) 600 2 (729) 700 2 (918) 100 2 (844) 300 2 (511) 000 DP C apitial O withey 172,000 2 87,800 2 93,500 73,200 115,700 C apitial O withey 8,242,300 8,371,300 11,751,900 18,331,000 7,416,700 O there Charges (Pass Thru 30,448,600 444,731,100 32,846,700 51,666,400 40,115,900 T et al. 1						
DP Capital Outlay						
Capital Outlay 6,242,300 8,371,300 11,751,900 18,331,000 7,416,700 0 18,673,00 18,731,000 7,416,700 0 18,731,000 18,731,0						
Other Charges/Pass Thru         30.448,600         44,733,100         32,846,700         57,606,400         40,115,900           Total         \$136,521,400         \$154,250,400         \$150,578,600         \$194,889,700         \$163,334,700						
Total \$136,521,400 \$154,250,400 \$150,578,600 \$194,889,700 \$163,334,700  FTE/Other						
	Total					
	ETE/Other	·				
		1 4 6 2	1 4 5 1	1 4 6 1	1 4 9 9	1 5 0 9

The Analyst's recommendation reflects the allocation given to the subcommittee. Compensation package adjustments, including insurance benefits, are not included in the Analyst's recommendations. The Executive Appropriations Committee and the full Legislature will add these later. The subcommittee may have additional non-compensation package items that it will want to fund. In that case, the subcommittee can reprogram funds within the base, or construct a prioritized list of issues in case funds become available later. The Analyst will present some recommendations for funding should funds become available.

In preparing for this legislative session, the Analyst has reviewed each budget, visited with the agencies, and analyzed the agency requests and the Governor's recommendations. After reviewing the requests, the Analyst has recommended those budget increases or decreases which seem essential to programs and appear to be the most cost-effective.

#### Recommendation

The Analyst recommends a total FY 2003 budget of \$163,334,700, of which \$46,612,200 is from the General Fund. Additional recommendations will be made in case funding becomes available. The recommendations, by fund and by agency, are found on the following pages. Further detail on each agency is found under the respective tabs and will be discussed during the budget hearings.

# **Intent Language Review**

The Fiscal Analyst is required by statute to review all intent language written in the appropriations acts and report on them to the Legislature. A good deal of intent language was written that directs the Department of Finance to make appropriations nonlapsing. In order to avoid reviewing each piece of intent language that deals with nonlapsing authority, the Analyst reports now that in every instance the monies were used and accounted for in accordance with the intent language.

Subcommittee financing information is located on the following page.

	Analyst FY 2003	Analyst FY 2003	Analyst FY 2003
Financing	Base	Changes	Total
General Fund	46,701,700	(89,500)	46,612,200
Federal Funds	21,401,400	1,979,600	23,381,000
Dedicated Credits Revenue	16,119,300	69,500	16,188,800
Federal Mineral Lease	751,800		751,800
GFR - Boating	3,322,200	100,000	3,422,200
GFR - Horse Racing	50,000		50,000
GFR - Livestock Brand	689,100		689,100
GFR - Off-highway Vehicle	2,048,700	150,000	2,198,700
GFR - Oil & Gas Conservation Account	1,485,200	166,300	1,651,500
GFR - Sovereign Land Mgt	1,674,800	48,000	1,722,800
GFR - Species Protection	324,100		324,100
GFR - State Fish Hatch Maint	1,000,000		1,000,000
GFR - Wildlife Damage Prev	522,700		522,700
GFR - Wildlife Habitat	2,383,900		2,383,900
GFR - Wildlife Resources	22,482,800	525,000	23,007,800
Agri Resource Development	531,200		531,200
Designated Sales Tax	7,500,000		7,500,000
Land Grant Mgt Fund	8,922,700	1,278,500	10,201,200
Oil Overchg - Exxon		2,376,300	2,376,300
Oil Overchg - Stripper Well	500,000	255,500	755,500
Utah Rural Rehab Loan	18,000		18,000
Water Resources C&D	5,646,900		5,646,900
Water Res Construction	150,000		150,000
Transfers	(4,452,700)		(4,452,700)
Repayments	14,708,100		14,708,100
Beginning Nonlapsing	3,782,600		3,782,600
Closing Nonlapsing	(2,152,100)		(2,152,100)
Lapsing Balance	363,100		363,100
Total	\$156,475,500	\$6,859,200	\$163,334,700
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Programs			
Natural Resources	132,144,700	5,598,300	137,743,000
Agriculture	15,408,100	(17,600)	15,390,500
School & Institutional Trust Lands	8,922,700	1,278,500	10,201,200
Total	\$156,475,500	\$6,859,200	\$163,334,700
FTE/Other			
Total FTE	1,496	13	1,509
TOMETTE	1,470	13	1,507

## 2.0 Issues: Natural Resources Appropriations Subcommittee

#### 2.1 4x4 Vehicle Base Reduction

The Executive Appropriations Committee (EAC) has expressed concern with the number of four-wheel drive vehicles in use by state agencies. It appears that agencies have not fully considered the cost impact of driving 4x4 vehicles when a sedan will serve the same state purpose. Four wheel drive vehicles should be used only for those agencies that work extensively in off-road areas, not for agencies that may drive on graded roads or over a snow covered pass from time to time. In accepting the report, EAC directed the Analyst to reduce agency base budgets by the cost differential between a mid-size sedan and the 4x4 vehicle. The directive from EAC did not include any mandate for Agencies to restructure their fleet.

The cost of this reduction totals \$17,200 for the Department of Agriculture and Food, and \$148,200 for the Department of Natural Resources (the Division of Wildlife Resources was exempted).

This amount is not included in the statewide revenue stream but is left for appropriation by the subcommittee. The subcommittee is encouraged to determine if 4x4 utilization by the agency is appropriate. Any funds saved through this budget reduction may be applied by the subcommittee to fund critical needs or may be returned to the Executive Appropriations Committee for use in statewide needs.

The Department of Natural Resources has recently completed a thorough internal audit regarding the use of fleet vehicles. They have concluded there are some opportunities to convert some sport utility vehicles (SUV) to passenger vehicles in the short-term fleet, and to reduce the number of vehicles in their overall fleet, of which approximately ninety percent are 4x4s. They have targeted 86 vehicles (over ten percent) for elimination. In conducting this audit, DNR has set an example for the rest of the agencies in the state.

# 4.0 Additional Information: Natural Resources Appropriations Subcommittee

# 4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	44,030,700	44,869,400	45,953,400	47,838,600	46,612,200
General Fund, One-time		1,397,000	10,869,000	173,800	
Federal Funds	17,219,500	20,826,000	24,250,400	23,556,300	23,381,000
Dedicated Credits Revenue	12,032,600	12,975,400	14,648,700	15,340,300	16,188,800
Federal Mineral Lease	607,900	712,200	1,117,900	827,000	751,800
GFR - Boating	3,404,900	4,410,600	3,171,800	4,609,300	3,422,200
GFR - Horse Racing	50,000	50,000	50,000	50,100	50,000
GFR - Livestock Brand	632,000	681,200	737,500	681,900	689,100
GFR - Off-highway Vehicle	1,801,700	2,204,500	1,996,300	2,141,800	2,198,700
GFR - Oil & Gas Conservation Account			1,373,000	1,476,200	1,651,500
GFR - Sovereign Land Mgt	1,211,800	1,232,700	1,430,700	1,668,300	1,722,800
GFR - Species Protection	150,000	324,100	724,100	324,100	324,100
GFR - State Fish Hatch Maint	500,000	1,000,000	998,200	1,000,000	1,000,000
GFR - TB & Bangs Control	10,000	6,800	10,000	6,800	
GFR - Wildlife Damage Prev	478,000	493,200	506,200	518,000	522,700
GFR - Wildlife Habitat	2,359,300	2,371,900	2,378,200	2,383,000	2,383,900
GFR - Wildlife Resources	20,691,700	21,321,100	22,495,800	22,397,900	23,007,800
Agri Resource Development	530,500	435,800	531,200	531,200	531,200
Designated Sales Tax	8,576,500	8,193,500	8,940,300	7,550,000	7,500,000
Wildland Fire Suppression Fund				1,578,600	
Fixed Collections	1,049,300	1,321,600	0.425.500	0.040.200	10 201 200
Land Grant Mgt Fund	7,360,500	4,783,500	8,437,700	8,949,200	10,201,200
Oil Overchg - Exxon	250.000	250.000	700.000	2,376,300	2,376,300
Oil Overchg - Stripper Well	350,000	350,000	500,000	755,500	755,500
Olympic Special Revenue Utah Rural Rehab Loan	19.000	10.000	700,000	10.000	10.000
Water Resources C&D	18,000	18,000 8,511,000	18,000	18,000	18,000 5,646,900
Water Res Construction	8,420,700 150,000	150,000	8,575,100 150,000	5,636,800 150,000	150,000
Transfers	(7,021,700)	(5,853,300)	(4,562,600)	(4,090,400)	(4,452,700)
Transfers - Fed Pass-thru	31,100	(3,833,300)	(4,302,000)	(4,090,400)	(4,432,700)
Pass-through	32,300				
Repayments	15,995,400	14,587,400	16,798,800	15,930,400	14,708,100
Beginning Nonlapsing	33,098,800	31,249,500	22,243,100	34,293,300	3,782,600
Closing Nonlapsing	(31,313,500)	(22,243,100)	(34,293,300)	(3,782,600)	(2,152,100)
Lapsing Balance	(5,936,600)	(2,129,600)	(10,170,900)	(3,702,000)	363,100
Total	\$136,521,400	\$154,250,400	\$150,578,600	\$194,889,700	\$163,334,700
=	* · · · · ·	<b>*****</b>	4,-,-,-,-	<i>4-2-1,0-2,1-0-1</i>	+,,,
Programs Natural Resources	117 (24 000	125 154 700	129 (22 000	166 607 000	127.742.000
	117,634,900	135,154,700	128,623,900	166,697,000	137,743,000
Agriculture School & Institutional Trust Lands	13,258,400	14,312,200	14,807,200	17,664,900 8,949,200	15,390,500
Revenue - NRAS	5,628,100	4,783,500	7,147,500	1,578,600	10,201,200
Total	\$136,521,400	\$154,250,400	\$150,578,600	\$194,889,700	\$163,334,700
=	\$130,321,400	\$134,230,400	\$150,576,000	\$174,007,700	\$103,334,700
Expenditures					
Personal Services	65,050,600	67,855,300	70,433,900	74,952,200	76,251,300
In-State Travel	1,011,700	1,021,000	950,900	1,136,100	1,142,200
Out of State Travel	416,000	483,600	514,200	618,400	623,400
Current Expense	30,594,400	28,568,600	30,869,400	39,328,100	35,158,500
DP Current Expense	2,585,600	2,729,700	2,918,100	2,844,300	2,511,000
DP Capital Outlay	172,000	287,800	293,500	73,200	115,700
Capital Outlay	6,242,500	8,571,300	11,751,900	18,331,000	7,416,700
Other Charges/Pass Thru	30,448,600	\$154,250,400	32,846,700	57,606,400	40,115,900
Total =	\$136,521,400	\$154,250,400	\$150,578,600	\$194,889,700	\$163,334,700
FTE/Other					
Total FTE	1,462	1,451	1,461	1,499	1,509

#### 4.2 Additional Subcommittee Information

The Office of the Legislative Fiscal Analyst is a non-partisan office that serves both houses of the Legislature in preparing a budget and determining the fiscal impact of proposed legislation and making independent budgetary recommendations to the Legislature. The Legislature, after reviewing the recommendations, then approves a budget by passing an Appropriation Act that determines the level of the budget for each program.

The state does not budget on the calendar year, but on what is termed a Fiscal Year, which is the twelve-month period from July 1 to June 30 of the following year. A Fiscal Year is usually abbreviated FY, with the number which follows designating the year which includes the second six months. The current fiscal year is FY 2002, which will end June 30, 2002. The fiscal year for which the Legislature is determining the budget is FY 2003, which will include the period of time from July 1, 2002 to June 30, 2003. Budgeting includes the allocation of resources (money) to different programs.

In allocating funds to the Natural Resources agencies, the Appropriations Subcommittee may use funding from several sources to complete the full appropriation to each. The following sources of funding are available:

- General Funds
- Federal Funds
- Dedicated Credits
- Restricted General Funds
- Land Grant Management Fund
- Other Funds

The following explanations may help to understand the different funds:

#### State General Fund

This is the state's most important source of income. The primary revenue source is the sales tax, although there are other taxes and fees which are deposited into this fund. General Funds may be spent at the discretion of the Legislature, as the Constitution allows. Personal income taxes and corporate franchise taxes are not deposited into the General Fund, but into the Uniform School Fund.

#### Federal Funds

Federal funds come to the state from the federal government. Generally, federal funds are accompanied by certain requirements. Each grant may have different rules about how it may be spent. A common requirement is some form of state match in order to receive the federal dollars. In such cases, federal funding may be reduced if a state program is reduced. There is also the possibility, that due to outside circumstances, federal

funding may be reduced or eliminated. If this happens, most agencies will request that state funds replace the lost federal funds. However, this is not generally recommended. Programs that receive federal funds will have a special Federal Funds sheet showing matching requirements and levels.

#### **Dedicated Credits**

Dedicated Credits are funds that are paid to an agency for specific services and are dedicated to paying for the expenses of providing that service. For example, money paid as admission to the state parks goes to the Division of Parks and Recreation to help pay for expenses. By law, these funds must be spent before other appropriated state funds are spent. It should be noted that an agency must estimate the level of its service for the following fiscal year, and thus its level of Dedicated Credits.

#### Restricted General Funds

Restricted revenue can only be used for a designated purpose. The restricted funds usually receive money from specific sources, with the understanding that those funds will then be used for specific purposes. For example, the Utah Code establishes a separate fund for the Division of Wildlife Resources, with revenue coming from the sale of licenses. These funds are restricted for the use of the division.

## **Land Grant Management Fund**

An expendable trust fund consisting of:

- 1. Revenue derived from trust lands, except revenues from the sale of those lands.
- 2. Interest earned by the fund.
- 3. Revenues obtained from other activities of the Director or administration.

One of the purposes of this fund is to support the School and Institutional Trust Lands Administration.

#### Other Funds

Several other small funds are used by certain agencies. These will be discussed in further detail as the budgets are presented. Lapsing funds, however, should be addressed. Funds lapse, or revert back to the state, if the full appropriation is not spent by the end of the fiscal year. Since it is against the law to spend more than the Legislature has appropriated, all programs will either spend all the money or have some left over. The funds left over lapse to the state, unless specifically exempted. Those exceptions include funds that are setup as non-lapsing. In these cases, left over funds do not lapse back to the state, but remain with the agency in a special nonlapsing balance, for use in the next fiscal year. In the budgets, the Beginning Non-Lapsing balance is the balance on July 1, while the balance on the next June 30 is termed the Closing Non-Lapsing balance. The Closing Non-Lapsing balance from one fiscal year becomes the Beginning Non-Lapsing balance of the following fiscal year. The

reasoning behind non-lapsing funds is that a specific task may take an indeterminate amount of time, or span more than one fiscal year. By allowing departments to keep their unexpended funds, the state not only eliminates the rush to spend money at the end of a fiscal year, but also encourages managers to save money.

Expenditure categories used by the state are:

#### Personal Services

Includes employee compensation and benefits such as health insurance, retirement, and employer taxes.

# **Current Expenses**

Includes general expenses such as utilities, subscriptions, communications, postage, professional and technical services, maintenance, laundry, office supplies, small tools, etc. that cost less than \$5,000 or are consumed in less than one year.

#### Data Processing Current Expenses

Includes items such as small computer hardware and software, port charges, programming, training, supplies, etc.

## Capital Outlays

Includes items that cost over \$5,000 and have a useful life greater than one year.

#### Pass Through

Includes funds passed on to other non-state entities for use by those entities, such as grants to local governments.

Other Budgeting terms and concepts that the Legislature will encounter include the following:

# Performance Measures

In recent years, performance based budgeting has received more attention as citizens and decision-makers demand evidence of improved results from the use of tax dollars.

Care must be exercised in crafting performance measures to avoid misdirected results. Moving to performance based budgeting is a long term commitment. The Analyst has drafted some ideas for performance measures in the write-up, however, it is recognized that the measures are a work in progress and that long-term tracking of measures would require a statewide commitment in both the executive and legislative branches.

#### Intent Language

Intent language may be added to an appropriation bill to explain or put conditions on the use of the funds in the line item. Intent language may restrict usage, require reporting, or impose other conditions within the item of appropriation. However, intent language cannot contradict or change statutory language.

# Supplemental Appropriation

The current legislative session is determining appropriations for the following fiscal year. However, it may be determined that unexpected circumstances have arisen which require additional funding for the current year. The Appropriations Subcommittee can recommend to the Executive Appropriations Committee that a supplemental appropriation be made for the current fiscal year.

#### FTE

FTE is an abbreviation for Full Time Equivalent. This is a method of standardizing personnel counts. A full time equivalent is equal to one employee working 40 hours per week. Ten employees each working four hours per week would also count as 1 FTE.

#### Line Item

This is a term that applies to an appropriation bill. A line number in the appropriations bill identifies each appropriated sum. Generally, each line item appropriation goes to an agency that may have several programs. Once the appropriation becomes law, the money may be moved from program to program within the line item, but cannot be moved to another line item of appropriation.

A complete list, by line item, of the agencies for which the Natural Resources Subcommittee is responsible follows.

Department of Agriculture - General Administration

Administration

Meat Inspection

Chemistry Laboratory

Animal Health

Agriculture Inspection

**Regulatory Services** 

**Public Affairs** 

**Sheep Promotion** 

**Auction Market Veterinarians** 

**Brand Inspection** 

**Utah Horse Commission** 

**Environmental Quality** 

**Grain Inspection** 

**Insect Inspection** 

Marketing and Development

Research

Department of Agriculture - Agriculture Loans Agriculture Loan Program

Department of Agriculture - Predatory Animal Control Predatory Animal Control

Department of Agriculture – Resource Conservation Resource Conservation Administration Soil Conservation District Commission Resource Conservation (Soil Conservation Districts)

Department of Agriculture – Building Operations Building Operations and Maintenance

Department of Agriculture – Internal Service Fund Data Processing Internal Service Fund

Department of Natural Resources - Department Administration

Executive Director
Administrative Services
Energy Resource Planning
Public Affairs
Bear Lake Commission
Law Enforcement

Department of Natural Resources - Species Protection Species Protection

Department of Natural Resources Building Operations and Maintenance

Department of Natural Resources - Internal Service Fund

Warehouse Motor Pool Data Processing

Ombudsman

Department of Natural Resources - Division of Forestry, Fire and State Lands

Director's Office
Administrative Services
Fire Suppression
Planning and Technology Transfer
Technical Assistance and Consultation
Program Delivery
Lone Peak Conservation Center
Program Delivery - Cooperators

# Department of Natural Resources - Division of Oil, Gas and Mining

Administration

Board

Oil and Gas Conservation

Minerals Reclamation

Coal Reclamation

**Abandoned Mines** 

Miscellaneous Nonlapsing

# Department of Natural Resources - Utah Geological Survey

Administration

**Technical Services** 

Applied Geology

Board

Geologic Mapping

**Economic Geology** 

Environmental

Geologic Extension Service

# Department of Natural Resources - Division of Water Resources

Administration

Board

**Interstate Streams** 

Planning

**Cloud Seeding** 

Cities Water

Construction

Water Conservation/Education

Bear River / Wasatch Front

West Desert Operations

Cooperative Water Conservation

#### Department of Natural Resources - Division of Water Rights

Administration

Appropriation

Dam Safety

Adjudication

Cooperative Studies

**Technical Services** 

Advertising

Area Offices

# Department of Natural Resources - Division of Wildlife Resources

Administration

**Public Services** 

**Conservation Outreach** 

Law Enforcement

**Habitat Council** 

**Habitat Section** 

Wildlife Section

**Aquatic Section** 

Department of Natural Resources - Wildlife Resources Cooperative Environmental Studies

Cooperative Environmental Studies

Department of Natural Resources - Wildlife Resources Contributed Research

Contributed Research

Department of Natural Resources - Wildlife Resources Predator Control Predatory Animal Control

Department of Natural Resources - Wildlife Resources Reimbursement Reimbursement

Department of Natural Resources - Division of Parks and Recreation

Director

Board

Park Operations

Comprehensive Planning

Administration

**Design and Construction** 

Reservations

Law Enforcement

Fiscal and Accounting

**Boating** 

**OHV** 

**Grants and Trails** 

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Capital Facilities - Natural Resources

Department of Natural Resources - Water Resources Cities Water Loan Fund

Cities Water Loan Fund

Department of Natural Resources - Water Resources Revolving Construction Fund

**Revolving Construction Fund** 

Department of Natural Resources - Water Resources Conservation and Development Fund

Conservation and Development Fund

Department of Natural Resources - Division of Wildlife Resources - Capital Budget

Information and Education

Fisheries

Game Management

Department of Natural Resources - Division of Parks and Recreation - Capital Budget

Facilities Acquisition and Development

Ten Million Park Renovation

Riverway Enhancement Grants

**Trail Grants** 

National Recreation Trails

**Donated Capital Projects** 

Region Roads and Renovation

**Boating Access Grants** 

Off-Highway Trails

Miscellaneous Nonlapsing

#### School and Institutional Trust Lands Administration

**Board** 

Director

Administration

Accounting

**Royalty** 

Minerals

Surface

**Development (Operations)** 

Legal / Contracts

**Data Processing** 

Forestry and Grazing

Development (Capital)